

A.3

Designation Run Report

Knittle, Robert - Merged DA PC DC  
7-11-21 1030p

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Knittle, Robert 08-27-2020

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Defendants' Affirmatives 00:57:58

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Defendants' Completeness 00:02:27

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Plaintiffs' Completeness 00:31:49

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Total Time 01:32:14



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8:22 - 9:03	<b>Knittle, Robert 08-27-2020 (00:00:16)</b> 8:22 Q. Good morning, Mr. Knittle. I introduced 8:23 myself a little bit earlier. My name is Sandy 8:24 Zerrusen, and as I stated earlier, I represent 9:1 AmerisourceBergen Drug Corporation. Could you 9:2 please state your full name for the record? 9:3 A. Yes, my full name is Robert Clare Knittle.	VM31.1
25:20 - 26:06	<b>Knittle, Robert 08-27-2020 (00:00:30)</b> 25:20 Q. And where did you go after Pressley Ridge? 25:21 A. After that -- I was there for about 12 or 25:22 13 years, and then I moved on to the Board of 25:23 Medicine in the State of West Virginia as the 25:24 executive director there. 26:1 Q. And when did you start that position? 26:2 A. It was December of 2005. 26:3 Q. And I believe you said earlier you retired 26:4 January 1st of 2017? 26:5 A. Yes. My last day of work was December 26:6 31st, 2016.	VM31.2
26:13 - 27:09	<b>Knittle, Robert 08-27-2020 (00:01:16)</b> 26:13 Q. Perfect. During your time at the Board, 26:14 were you involved in any professional associations? 26:15 A. Yes. 26:16 Q. Okay. Which ones? 26:17 A. The Federation of State Medical Boards. 26:18 Q. Okay. Is that FSMB? 26:19 A. Yes, it is. 26:20 Q. Okay. And what was your involvement with 26:21 FSMB? 26:22 A. Represented the State of West Virginia at 26:23 the -- at a national level. I was involved in 26:24 several other aspects of the Federation Board. 27:1 Q. Can you describe to me what the Federation 27:2 of State Medical Boards is? 27:3 A. Yes. It's a organization that helps assist 27:4 state boards of medicine for the United States. 27:5 Q. And how do they help assist them? 27:6 A. They help supply organization information 27:7 that can be shared across states. They assist in 27:8 the licensing of physicians. It's	VM31.3

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27:10 - 27:24	<p>27:9 more administrative in nature.</p> <p><b>Knittle, Robert 08-27-2020 (00:00:52)</b></p> <p>27:10 Q. Did you find during your tenure at the</p> <p>27:11 Board that FSMB was helpful for you in your</p> <p>27:12 position?</p> <p>27:13 A. Yes, I would -- I would say so. I think it</p> <p>27:14 was a two-way street. I was -- I was involved in a</p> <p>27:15 number of their projects as well.</p> <p>27:16 Q. Okay. Do you remember what projects you</p> <p>27:17 were involved with them in?</p> <p>27:18 A. I sat on the medical directors -- state</p> <p>27:19 medical directors advisory panel to the Federation</p> <p>27:20 of State Medical Boards.</p> <p>27:21 And I also sat on their advisory</p> <p>27:22 council to the United States Medical License</p> <p>27:23 Examination, USMLE, when they went through their</p> <p>27:24 changes of their steps.</p>	VM31.4
28:16 - 29:05	<p><b>Knittle, Robert 08-27-2020 (00:00:46)</b></p> <p>28:16 Q. Did any of the changes in the content that</p> <p>28:17 you were involved in relate to controlled</p> <p>28:18 substances or prescribing?</p> <p>28:19 A. Not specifically. There may have been</p> <p>28:20 questions in there that dealt with opioids or the</p> <p>28:21 prescribing of them. But they were nothing that</p> <p>28:22 was specifically focused on as part of the</p> <p>28:23 examination.</p> <p>28:24 Q. Okay. You also said that you were on an</p> <p>29:1 advisory panel. What was that?</p> <p>29:2 A. It was a -- basically when issues would</p> <p>29:3 come up that -- at a national level, they would ask</p> <p>29:4 from -- for input from different medical directors</p> <p>29:5 across the country.</p>	VM31.5
29:06 - 29:19	<p><b>Knittle, Robert 08-27-2020 (00:00:57)</b></p> <p>29:6 Q. Did -- were any of the issues that you</p> <p>29:7 dealt with, did any of them relate to controlled</p> <p>29:8 substances or prescribing?</p> <p>29:9 A. I think there was some discussion. And I</p> <p>29:10 can't be real specific about it because I can't</p> <p>29:11 remember. But -- but there was talk about, you</p> <p>29:12 know, some type of a template for states to look at</p>	VM31.6

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29:13 in terms of developing policy for training and  
 29:14 education regarding opiates for physicians.  
 29:15 Q. Regarding prescribing? Excuse me.  
 29:16 A. Well, the whole process of -- like you were  
 29:17 talking about, you know, someone coming in asking  
 29:18 for pain management of some nature. Some were more  
 29:19 specific than others as to exactly what they want.

29:20 - 29:24

**Knittle, Robert 08-27-2020 (00:00:17)**

VM31.7

29:20 Q. And did you participate in coming up with  
 29:21 this template?

29:22 A. No, I did not.

29:23 Q. Okay. All right. Were you involved with  
 29:24 any other professional associations while at the

30:01 - 30:24

**Knittle, Robert 08-27-2020 (00:01:16)**

VM31.8

30:1 Board?

30:2 A. There was a group called the Administrators  
 30:3 In Medicine.

30:4 Q. Okay.

30:5 A. And that is a -- the medical directors --  
 30:6 or the directors of the medical boards across the  
 30:7 country, and it was just kind of a subgroup that  
 30:8 was distinct, at least, from a -- from a nonprofit  
 30:9 standpoint.

30:10 Q. For the Administrators in Medicine, was  
 30:11 there anything involving controlled substances,  
 30:12 education or training?

30:13 A. I think there was always discussion about  
 30:14 it. There was nothing that was independently  
 30:15 developed by that group.

30:16 Q. And what would be discussed about it?

30:17 A. The number -- or I guess the outright  
 30:18 concern of the number of deaths that were being  
 30:19 caused by opioids and what the role would be of  
 30:20 legitimate drugs in the deaths of those people.

30:21 Q. Okay. And what was discussed about the  
 30:22 role of the legitimate drugs?

30:23 A. Well, generally, the boards of medicine  
 30:24 deal with physicians and the licensing and

31:01 - 31:04

**Knittle, Robert 08-27-2020 (00:00:17)**

VM31.9

31:1 disciplining of physicians, so we were looking at

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31:10 - 31:15	<p>31:2 things in terms of education for physicians,  31:3 awareness of the -- of the dangers of using  31:4 opioids.</p> <p><b>Knittle, Robert 08-27-2020 (00:00:21)</b></p> <p>31:10 Q. Any other professional associations during  31:11 your time at the Board?  31:12 A. I don't believe so. I sat on the initial  31:13 board for the -- for the general licensing of  31:14 physicians across the state -- or across the  31:15 country.</p>	VM31.10
32:09 - 32:18	<p><b>Knittle, Robert 08-27-2020 (00:00:28)</b></p> <p>32:9 Q. Okay. A little bit ago, you were talking  32:10 about when you were at the Board, you were  32:11 concerned with the licensing and discipline of  32:12 physicians. Was that kind of the main purpose of  32:13 the Board of Medicine?  32:14 A. Yeah, the main purpose is to protect the  32:15 public. And the way that the Board is structured  32:16 legally is for the licensing and disciplining of  32:17 physicians, which would include physician  32:18 assistants as well.</p>	VM31.11
33:16 - 33:24	<p><b>Knittle, Robert 08-27-2020 (00:00:37)</b></p> <p>33:16 Q. Okay. Can you give me just a rundown of  33:17 what your duties were as executive director at the  33:18 Board?  33:19 A. Basically to carry out the wishes of the --  33:20 of the Board of Medicine, to oversee the staff  33:21 during that implementation, and to maintain a  33:22 physical presence as well as to be available to the  33:23 legislative body and other groups on behalf of the  33:24 Board of Medicine.</p>	VM31.12
37:24 - 38:08	<p><b>Knittle, Robert 08-27-2020 (00:00:32)</b></p> <p>37:24 Q. And how many licensees did the Board  38:1 oversee generally when you were there?  38:2 A. I'm trying to think. Around 3000.  38:3 Q. And that would include all three  38:4 specialties?  38:5 A. I think there were about 800 P.A.'s and  38:6 there were several hundred - but it was declining -  38:7 of podiatrists. I think there was around 3000 or</p>	VM31.13

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39:07 - 40:09

38:8 3200 physicians.

**Knittle, Robert 08-27-2020 (00:01:17)**

VM31.14

39:7 Q. We were talking about the DEA registration  
39:8 or license. Do you understand why a doctor would  
39:9 need a DEA registration or license before  
39:10 prescribing a controlled substance?

39:11 A. I believe it's to try to appropriately  
39:12 monitor them across the country.

39:13 Q. And a prescription for an opioid that's  
39:14 written by a Board licensee must be for a  
39:15 legitimate medical purpose. Correct?

39:16 A. Yes.

39:17 Q. And you agree with me that prescription  
39:18 opioids can serve a legitimate medical purpose,  
39:19 correct?

39:20 A. They can, yes.

39:21 Q. That patients can benefit from the use of  
39:22 opioids being prescribed for a legitimate medical  
39:23 purpose, correct?

39:24 A. Yes.

40:1 Q. Okay. And you agree that it could -- can  
40:2 be appropriate for pharmacists to fill a  
40:3 prescription for opioids for a patient, correct?

40:4 A. I believe that's their role, yes.

40:5 Q. Yes. And it's the physician that makes the  
40:6 ultimate decision whether or not to prescribe an  
40:7 opioid for a legitimate medical purpose to their  
40:8 patient, correct?

40:9 A. That's correct.

40:10 - 40:24

**Knittle, Robert 08-27-2020 (00:00:44)**

VM31.15

40:10 Q. And does a prescriber need to consider a  
40:11 patient's history prior to prescribing an opioid?

40:12 A. I believe they do.

40:13 Q. How about their diagnosis?

40:14 A. Yes. That would be, in part, determined by  
40:15 the physician.

40:16 Q. Okay. Anything else that a prescriber  
40:17 needs to consider when prescribing an opioid that  
40:18 you know of?

40:19 A. No. Again, not being a physician, I can't

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40:20 get real specific as to exactly how diagnoses and  
40:21 prescribing are specifically determined by a  
40:22 physician to a patient.

40:23 Q. Okay. Should anybody be second-guessing  
40:24 the physician's decision to prescribe an opioid?

41:01 - 41:24

**Knittle, Robert 08-27-2020 (00:01:25)**

VM31.16

41:1 A. Some people will go for a second opinion.

41:2 Q. Okay. Other than a patient going for a  
41:3 second opinion, is there anybody that should be  
41:4 questioning a physician's decision to prescribe an  
41:5 opioid to his or her patient?

41:6 A. I think if someone has concerns over it  
41:7 that, you know, that's why the Board of Medicine is  
41:8 there, for one aspect. But there are a number of  
41:9 different controls throughout the system for  
41:10 different aspects of the system.

41:11 We don't live in a perfect world, and  
41:12 you know, some people will take advantage of things  
41:13 for financial gain or -- in some respects for  
41:14 physicians, for sexual gain.

41:15 But mostly, it's -- from what we've  
41:16 seen, it's been monetary.

41:17 Q. And what do you mean that they will take  
41:18 advantage for financial gain? What will they do?

41:19 A. They will overprescribe.

41:20 They will ask for kickbacks, knowing  
41:21 that a patient would, you know, sell them, and they  
41:22 wanted a portion of it.

41:23 Or to get part of the pills back  
41:24 themselves.

42:01 - 42:24

**Knittle, Robert 08-27-2020 (00:01:08)**

VM31.17

42:1 Q. When you say they ask for kickbacks, are  
42:2 they asking for kickbacks from the patient  
42:3 themselves?

42:4 A. Yes.

42:5 Q. Okay. Can you explain that a little more  
42:6 to me.

42:7 A. No, I think there have been instances where  
42:8 someone would, you know, cash -- or fill the  
42:9 prescription, sell the medications and give a



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42:10 portion of the money back to the physician.

42:11 Q. Okay. And you -- during your tenure at the  
42:12 Board, you have seen instances where physicians  
42:13 were writing prescriptions for controlled  
42:14 substances for sexual favors?

42:15 A. Yes.

42:16 Q. Okay. You said that there are certain  
42:17 controls in the system. Besides the Board of  
42:18 Medicine, what other controls are there in the  
42:19 system?

42:20 A. Well, things like the DEA --

42:21 Q. Okay.

42:22 A. -- who monitor how they're distributed and  
42:23 who's distributing them. I think from the Board of  
42:24 Pharmacy side and from the national side, I know

43:01 - 43:24

**Knittle, Robert 08-27-2020 (00:01:09)**

VM31.18

43:1 that there are particular controls as to monitoring  
43:2 of all sorts of the different types of controlled  
43:3 substances or drugs or prescribed drugs.

43:4 But they monitor where they're going,  
43:5 how much is going, those sorts of things.

43:6 Q. You said the DEA monitors how they are  
43:7 distributed and who distributes them. Do you know  
43:8 who distributes them?

43:9 A. No.

43:10 Q. Okay. Do you know how they are  
43:11 distributed?

43:12 A. Not specifically. We -- our focus was, you  
43:13 know, those sorts of things had always been beyond  
43:14 the purview of the Board of Medicine, and even if  
43:15 we were curious about something, there's -- there  
43:16 were times that we just didn't have access to that  
43:17 type of information.

43:18 Q. Were there times that you tried to gain  
43:19 access to that type of information?

43:20 A. Not specifically, no. Unless it was very  
43:21 specifically related to a particular case of a  
43:22 physician or P.A. --

43:23 Q. Okay.

43:24 A. -- or podiatrist.

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44:01 - 44:08	<b>Knittle, Robert 08-27-2020 (00:00:37)</b>	VM31.19
44:1	Q. Did the Board of Medicine while you were	
44:2	there work with the DEA?	
44:3	A. Yes, on individual cases.	
44:4	Q. As you sit here today, can you identify an	
44:5	instance where a person overdosed on a controlled	
44:6	substance that they were taking as it was	
44:7	prescribed to them by their physician?	
44:8	A. No. Not after -- not after years, I can't.	
44:09 - 44:21	<b>Knittle, Robert 08-27-2020 (00:00:32)</b>	VM31.20
44:9	Q. Is it something that you think has	
44:10	happened?	
44:11	A. As prescribed?	
44:12	Q. Yes.	
44:13	A. It's very possible that it did.	
44:14	Q. You just, as you sit here today, can't	
44:15	think of an instance?	
44:16	A. No, it's -- but you know, there have been	
44:17	instances of inappropriate prescribing where	
44:18	perhaps they prescribed a higher dose than was	
44:19	necessary.	
44:20	Those would be particularly rare. But	
44:21	I imagine that anything is possible.	
44:22 - 45:07	<b>Knittle, Robert 08-27-2020 (00:00:31)</b>	VM31.21
44:22	Q. Okay. Do you know of an instance where a	
44:23	drug distributor asked a physician to write a	
44:24	prescription for a controlled substance?	
45:1	A. Not specifically, no.	
45:2	Q. Okay. When you say, "not specifically," do	
45:3	you think there is an instance and you just can't	
45:4	remember it, or --	
45:5	A. No, I don't think there was anything within	
45:6	the Board of Medicine that I can remember a	
45:7	specific complaint of that nature.	
52:20 - 53:08	<b>Knittle, Robert 08-27-2020 (00:00:44)</b>	VM31.22
52:20	Q. So in most or all of the overprescribing	
52:21	cases, the Board would get an expert to determine	
52:22	whether or not the physician had been	
52:23	overprescribing?	
52:24	A. Yes. I think after probable cause is	

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53:1	found, some physicians will settle the case, will	
53:2	go on for, you know, medical education or something	
53:3	like that.	
53:4	Others will -- are more adamant about	
53:5	their own innocence in the matter, and those will	
53:6	-- are the ones that we will get, you know, a -- an	
53:7	expert for testimony at a hearing, administrative	
53:8	hearing.	
53:23 - 54:11	<b>Knittle, Robert 08-27-2020 (00:00:31)</b>	VM31.23
53:23	Q. And you talked about the administrative	
53:24	hearing. Who oversees an administrative hearing?	
54:1	A. An administrative judge.	
54:2	Q. Okay. And does that administrative judge	
54:3	then make a recommendation to the Board? Or do	
54:4	they make a ruling?	
54:5	A. Yeah, they make a -- they make a ruling	
54:6	that would be taken to the Board for a	
54:7	determination, and the Board can either accept it,	
54:8	reject it or modify it.	
54:9	Q. Okay. So the Board makes the ultimate	
54:10	decision on discipline.	
54:11	A. They do.	
57:01 - 57:24	<b>Knittle, Robert 08-27-2020 (00:01:22)</b>	VM31.24
57:1	11:14 a.m. We are on the record.	
57:2	BY MS. ZERRUSEN:	
57:3	Q. Mr. Knittle, earlier we were talking about	
57:4	overprescribing. And I take it from your testimony	
57:5	that there were licensees of the Board that	
57:6	overprescribed; is that correct?	
57:7	A. Yeah, there have been physicians that have	
57:8	been disciplined for inappropriate prescribing.	
57:9	Q. And when is the first time that you can	
57:10	recall a licensee was disciplined for inappropriate	
57:11	or overprescribing?	
57:12	A. I don't know the specific instance. I	
57:13	mean, they have been disciplining physicians for	
57:14	that for decades prior to me being there.	
57:15	Q. Okay. And was every licensee that the	
57:16	Board investigated and found had overprescribed,	
57:17	was every one of them disciplined?	

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57:18 A. To some degree. If there's, you know, an  
57:19 abundance of evidence.

57:20 Q. And earlier we talked about diversion. Is  
57:21 overprescribing diversion?

57:22 A. Not necessarily.

57:23 Q. Okay.

57:24 A. It could -- it could lend itself to

58:01 - 58:21

**Knittle, Robert 08-27-2020 (00:01:11)**

VM31.25

58:1 diversion, but --

58:2 Q. So the overprescribing itself is not  
58:3 diversion, it's what the patient then does with  
58:4 those pills that they were overprescribed?

58:5 A. That would be determined by the intent of  
58:6 the physician.

58:7 Q. Okay.

58:8 A. If they're in collaboration, it could be  
58:9 diversion, yes.

58:10 Q. And did -- during your tenure at the Board,  
58:11 did that happen where physicians were in  
58:12 collaboration with their patient to overprescribe?

58:13 A. I think there have been some instances of  
58:14 it, but I can't be specific.

58:15 Q. Okay. Would those physicians have been  
58:16 disciplined?

58:17 A. Yes.

58:18 Q. Would you agree with me that diversion is  
58:19 illegal?

58:20 A. Yes. I believe so. Either from an  
58:21 administrative or criminal standpoint or both.

59:17 - 59:24

**Knittle, Robert 08-27-2020 (00:00:29)**

VM31.26

59:17 Q. Okay. Were there any other things that  
59:18 licensees of the Board did related to opioids that  
59:19 they were disciplined for?

59:20 A. Perhaps their use of them themselves  
59:21 personally.

59:22 Q. And would those licensees have been  
59:23 disciplined?

59:24 A. They could be disciplined, but they --

60:01 - 60:24

**Knittle, Robert 08-27-2020 (00:01:34)**

VM31.27

60:1 generally, they were in a point of probably

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	60:2 addiction themselves and it would be specific as to 60:3 whether they were impaired at the time that they 60:4 were practicing as well as whether they were using 60:5 inappropriately. 60:6 Q. Did the Board work with licensees that were 60:7 addicted themselves to get them treatment? 60:8 A. Yes, we did. In fact, I think one of the 60:9 first things that we were able to pass when I came 60:10 on as the executive director was establishment of a 60:11 physicians health program in West Virginia. 60:12 Q. And what's the physicians health program? 60:13 A. It's the program that works with physicians 60:14 that have alcohol or drug abuse or addiction 60:15 issues, and to some degree, mental illness. 60:16 Q. And why do physicians need a specific 60:17 program for themselves? 60:18 A. I think just because of the seriousness of 60:19 the situation with them that physicians - or 60:20 anybody that's involved with drugs - can do a 60:21 tremendous amount of damage if they're not on top 60:22 of their -- of their game. 60:23 Q. Okay. And did the Board work with the 60:24 physicians health program?	
61:01 - 61:08	<b>Knittle, Robert 08-27-2020 (00:00:21)</b>	VM31.28
	61:1 A. Yes. 61:2 Q. Okay. And how did they collaborate? How 61:3 did the two agencies collaborate? 61:4 A. There's a -- there's an agreement between 61:5 the Board of Medicine and the physicians health 61:6 program as well as specific legislature in 61:7 establishing it, that put together the guidelines 61:8 as to how we worked.	
61:09 - 61:12	<b>Knittle, Robert 08-27-2020 (00:00:12)</b>	VM31.29
	61:9 Q. And what was the agreement between -- 61:10 between the two? 61:11 A. It was a -- it was a matter of mutually 61:12 sharing information under proper circumstances.	
62:04 - 62:08	<b>Knittle, Robert 08-27-2020 (00:00:15)</b>	VM31.30
	62:4 Q. Okay. Was the physicians health program 62:5 successful in treating addiction?	

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62:09 - 62:10	62:6 A. Yes. And in fact, the model that we 62:7 established in West Virginia has been emulated 62:8 across the country by a number of different states. <b>Knittle, Robert 08-27-2020 (00:00:05)</b>	VM31.31
63:04 - 63:08	62:9 Q. So addiction can be treated. 62:10 A. Yes, it can. <b>Knittle, Robert 08-27-2020 (00:00:14)</b>	VM31.32
65:17 - 66:09	63:4 Q. Okay. During your tenure at the Board, 63:5 were licensees required to take continuing 63:6 education related to pain management? 63:7 A. They were required to do continuing 63:8 education, yes. <b>Knittle, Robert 08-27-2020 (00:00:56)</b> 65:17 Q. Do you recall this requirement for the 65:18 licensees to take two hours of continuing education 65:19 on end-of-life care, including pain management? 65:20 A. Yes, I do. And the emphasis there was -- 65:21 was on the end-of-life care. 65:22 Q. Okay. And why was the emphasis on 65:23 end-of-life care? 65:24 A. Just in order for people to be able to not 66:1 go through any unnecessary pain in terminal illness 66:2 cases. 66:3 Q. Was this always a requirement, a continuing 66:4 education requirement, while you were at the Board? 66:5 A. Yeah, I believe it was there before I 66:6 started. 66:7 Q. Okay. Was it there when you -- through 66:8 when you left? 66:9 A. To my recollection, yes. <b>Knittle, Robert 08-27-2020 (00:00:58)</b>	VM31.33
70:09 - 70:24	70:9 Q. Earlier when we were talking about the 70:10 disciplinary process, I believe you said that there 70:11 were two investigators employed by the Board? 70:12 A. Yeah, for years we only had one. 70:13 Q. Okay. 70:14 A. But with the amount of -- of complaints and 70:15 the complexity of the inappropriate prescribing 70:16 cases that were coming up, then it was necessary to 70:17 hire a second investigator.	VM31.34

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70:18	Q. And do you recall what year that was?	
70:19	A. You know, I wish I did, but I don't.	
70:20	Q. Why were inappropriate prescribing cases	
70:21	complex?	
70:22	A. Because I think you eventually have to	
70:23	establish that the prescribing itself was	
70:24	inappropriate, so you needed to get all the	
71:01 - 71:11	<b>Knittle, Robert 08-27-2020 (00:00:38)</b>	VM31.35
71:1	records, all of the prescription records, and put	
71:2	them together in a meaningful way in order to try	
71:3	to make a determination of that.	
71:4	So it's a very tedious process in	
71:5	order to do it.	
71:6	Q. Okay. I'm assuming - which is probably not	
71:7	good to do during a deposition - that based on your	
71:8	testimony, the amount of inappropriate prescribing	
71:9	cases increased during your -- over your tenure at	
71:10	the Board. Is that correct?	
71:11	A. It did.	
74:20 - 74:24	<b>Knittle, Robert 08-27-2020 (00:00:29)</b>	VM31.36
74:20	Q. Do you recall if -- if the opioid-related	
74:21	cases were concentrated in a particular geographic	
74:22	area of West Virginia?	
74:23	A. They were more southern than they were	
74:24	northern. Huntington, Wayne County, Mingo, down	
75:01 - 75:07	<b>Knittle, Robert 08-27-2020 (00:00:21)</b>	VM31.37
75:1	towards the Beckley area. We had a number of cases	
75:2	through there, as well as around the Charleston	
75:3	area.	
75:4	That is not to say that there were not	
75:5	cases in the Eastern Panhandle or Morgantown area,	
75:6	but there were quite a few in the southern part of	
75:7	the state.	
75:08 - 75:12	<b>Knittle, Robert 08-27-2020 (00:00:26)</b>	VM31.38
75:8	Q. Do you have any idea why?	
75:9	A. No. I don't. There's a lot of different	
75:10	theories that the people cast about as to issues of	
75:11	addiction in Appalachia. But I don't have a	
75:12	specific one.	
76:19 - 77:01	<b>Knittle, Robert 08-27-2020 (00:00:19)</b>	VM31.39

Page/Line	Source	ID
76:19	Q. Did the investigators have the ability to	
76:20	look at the West Virginia Controlled Substances	
76:21	Monitoring Program?	
76:22	A. I believe that they did.	
76:23	Q. Okay. And if I call it "the CSMP," will	
76:24	you understand that it's the West Virginia	
77:1	Controlled Substances Monitoring Program?	
77:02 - 77:13	<b>Knittle, Robert 08-27-2020 (00:00:43)</b>	VM31.40
77:2	A. Yeah. I don't think that was always in	
77:3	existence.	
77:4	Q. Okay.	
77:5	A. And it came on to -- towards the latter	
77:6	part of my tenure with the Board.	
77:7	Q. Do you know why the CSMP was implemented?	
77:8	A. I think to try to get a better handle on	
77:9	what was being distributed and supplied and	
77:10	distributed to physicians and patients then.	
77:11	Q. Do you know what the -- what information	
77:12	the CSMP contains?	
77:13	A. I can't specifically recall.	
77:14 - 77:24	<b>Knittle, Robert 08-27-2020 (00:00:40)</b>	VM31.41
77:14	Q. Okay. Do you know who maintains the CSMP?	
77:15	A. It had been the Board of Pharmacy, if it's	
77:16	still there.	
77:17	Q. Okay. Prior to the CSMP, what would the	
77:18	investigators look at to try to get information	
77:19	regarding dosages and prescribing of physicians?	
77:20	A. It would be a subpoena of medical records	
77:21	of a physician or particular patients.	
77:22	Q. Was the CSMP a helpful tool then once it	
77:23	came about?	
77:24	A. I believe it was helpful.	
78:19 - 78:22	<b>Knittle, Robert 08-27-2020 (00:00:16)</b>	VM31.42
78:19	Q. Do you know if prescribers of controlled	
78:20	substances were required to register with the CSMP?	
78:21	A. I think they were. I thought that was a	
78:22	change in -- in law from the Board of Pharmacy.	
79:01 - 79:24	<b>Knittle, Robert 08-27-2020 (00:02:03)</b>	VM31.43
79:1	Q. All right. Can you pull out Tab 14?	
79:2	COURT REPORTER: Sandy, will this be	



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79:3 Exhibit 3?

79:4 KNITTLE DEPOSITION EXHIBIT NO. 3

79:5 (WVBOM Quarterly Newsletter, Volume

79:6 14, Issue 1, January-March 2010 was

79:7 marked for identification purposes as

79:8 Knittle Deposition Exhibit No. 3.)

79:9 A. You guys like our newsletters, huh?

79:10 Q. I tried to get other stuff. This is all I

79:11 got. All right. So this is going to be marked as

79:12 Exhibit 3 to your deposition. It is the West

79:13 Virginia Board of Medicine Quarterly Newsletter,

79:14 Volume 14, Issue 1, January through March 2010.

79:15 And if you look near the bottom of the

79:16 page, it discusses the committee substitute for

79:17 Senate Bill 365 and Senate Bill 514. You want to

79:18 take a minute and read those two paragraphs?

79:19 A. Okay.

79:20 Q. All right. So for Senate Bill 365, it says

79:21 that by at least July 1st, 2011, prescribers of

79:22 controlled substances must have access to the CSMP.

79:23 Correct?

79:24 A. Yes.

80:17 - 80:21 **Knittle, Robert 08-27-2020 (00:00:14)**

VM31.44

80:17 Q. So if a physician had -- was checking the

80:18 CSMP, they'd be able to see if their patient had

80:19 been going from doctor to doctor to doctor to try

80:20 to get different controlled substances, right?

80:21 A. Correct.

81:04 - 81:11 **Knittle, Robert 08-27-2020 (00:00:28)**

VM31.45

81:4 Q. Okay. It also says that Senate Bill 365

81:5 "limits liability of practitioners for good faith

81:6 reliance on the" CSMP database. Do you know what

81:7 the purpose of limiting the liability of the

81:8 practitioners was?

81:9 A. Well, the first response is it would be to

81:10 curb malpractice cases against them if they were

81:11 prescribing opioids.

82:15 - 82:24 **Knittle, Robert 08-27-2020 (00:00:36)**

VM31.46

82:15 Q. Okay. If you go -- the Senate Bill 514, it

82:16 says, "controlled substance reporting when a

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82:17 prescription is filled for a controlled substance

82:18 or a controlled substance is dispensed."

82:19 A. Yes.

82:20 Q. The only information that is then reported

82:21 to the CSMP would be when a controlled substance is

82:22 filled or dispensed by a pharmacy or a doctor that

82:23 dispenses it out of their office? Is that right?

82:24 A. Yes.

85:16 - 85:19

**Knittle, Robert 08-27-2020 (00:00:09)**

VM31.47

85:16 Q. And in fact, it would be helpful for

85:17 physicians to check the CSMP prior to writing a

85:18 prescription for an opioid, right?

85:19 A. Yes.

85:20 - 86:02

**Knittle, Robert 08-27-2020 (00:00:24)**

VM31.48

85:20 Q. And what should the prescriber be looking

85:21 for when they check the CSMP?

85:22 A. Well, apparently -- if it was a physician,

85:23 then you would be looking at a particular patient

85:24 to see if they had been to five different

86:1 physicians over a certain period of time looking

86:2 for a particular type of drug or treatment.

88:01 - 88:06

**Knittle, Robert 08-27-2020 (00:00:18)**

VM31.49

88:1 Q. Okay. If a doctor was being investigated

88:2 for inappropriate or overprescribing, would their

88:3 license or their ability to prescribe be put on

88:4 hold in any sort of way during the investigative

88:5 process?

88:6 A. Generally not.

88:07 - 88:21

**Knittle, Robert 08-27-2020 (00:00:37)**

VM31.50

88:7 Q. Okay.

88:8 A. If it was a case where it was -- it was

88:9 extremely severe, that you had an overdose of --

88:10 deaths of five people because of prescribing,

88:11 sometimes there's a legal means in order to, you

88:12 know, suspend someone on an emergency basis and

88:13 have a quick hearing.

88:14 That was extremely rare --

88:15 Q. Okay.

88:16 A. -- for that -- for that to happen.

88:17 Q. Do you recall --

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Page/Line	Source	ID
	88:18 A. So --	
	88:19 Q. Sorry.	
	88:20 A. -- until probable cause is found, people	
	88:21 are able to practice.	
88:22 - 89:01	<b>Knittle, Robert 08-27-2020 (00:00:12)</b>	VM31.51
	88:22 Q. Do you recall an instance where there were	
	88:23 deaths of several people that somebody's ability to	
	88:24 prescribe was almost immediately revoked?	
	89:1 A. No.	
89:02 - 89:06	<b>Knittle, Robert 08-27-2020 (00:00:12)</b>	VM31.52
	89:2 Q. Okay. But it is an option for the Board to	
	89:3 immediately revoke somebody's ability to prescribe	
	89:4 or practice medicine.	
	89:5 A. There is that -- there is that aspect in an	
	89:6 immediate situation.	
89:12 - 89:22	<b>Knittle, Robert 08-27-2020 (00:00:41)</b>	VM31.53
	89:12 Q. What types of discipline could be doled out	
	89:13 to a physician? Starting with the harshest penalty	
	89:14 to the lightest penalty.	
	89:15 A. Well, you could permanently lose your	
	89:16 license, would probably be the harshest. You know,	
	89:17 probably the least severe would be some type of	
	89:18 continuing medical education.	
	89:19 Sometimes community service. But that	
	89:20 was rarely used.	
	89:21 Q. Could somebody's license be suspended?	
	89:22 A. Yes, that's in the middle.	
93:15 - 94:03	<b>Knittle, Robert 08-27-2020 (00:00:41)</b>	VM31.54
	93:15 Q. Do you know what the "epidemic of	
	93:16 prescription drug fraud" is?	
	93:17 A. I think that's what we were talking about,	
	93:18 where people would alter prescriptions or steal	
	93:19 prescription pads.	
	93:20 Q. Okay. Do you know how long this epidemic	
	93:21 lasted?	
	93:22 A. No. But given how quickly the legislative	
	93:23 acts, it was probably a number of years.	
	93:24 Q. Are you saying that they -- they don't act	
	94:1 that quickly?	
	94:2 A. No, they -- they usually take their time on	

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Page/Line	Source	ID
94:04 - 94:07	<p>94:3 these things.</p> <p><b>Knittle, Robert 08-27-2020 (00:00:07)</b></p> <p>94:4 Q. Okay.</p> <p>94:5 A. Until it comes to their attention to a</p> <p>94:6 strong enough point where it becomes legislatively</p> <p>94:7 necessary.</p>	VM31.55
101:24 - 101:24	<p><b>Knittle, Robert 08-27-2020 (00:00:03)</b></p> <p>101:24 Q. Was there a time when the standard of care</p>	VM31.56
102:01 - 102:24	<p><b>Knittle, Robert 08-27-2020 (00:01:33)</b></p> <p>102:1 was to treat with opioids?</p> <p>102:2 A. I think it was professed by some people to</p> <p>102:3 do that, that narcotics was the thing that you</p> <p>102:4 should start out with first and foremost.</p> <p>102:5 And there were some physicians that</p> <p>102:6 prescribed to that approach. But it was not</p> <p>102:7 generally very effective and as the addictions rose</p> <p>102:8 and the deaths rose, it was really called into</p> <p>102:9 question.</p> <p>102:10 Q. You said it was professed by people. Do</p> <p>102:11 you know who professed it?</p> <p>102:12 A. I think some of the pharmaceutical</p> <p>102:13 manufacturers had pushed for it pretty heavily.</p> <p>102:14 Q. Do you know what the Joint Commission on</p> <p>102:15 the Accreditation of Hospitals is?</p> <p>102:16 A. I'm aware of what -- that that entity</p> <p>102:17 exists, yes.</p> <p>102:18 Q. Okay. Do you know what they do?</p> <p>102:19 A. They accredit hospitals as to appropriate</p> <p>102:20 means of patient care, safety, medical treatment.</p> <p>102:21 Q. Do you remember guidance from the Joint</p> <p>102:22 Commission that pain should be treated as the fifth</p> <p>102:23 vital sign?</p> <p>102:24 A. I don't know if they adopted that or --</p>	VM31.57
103:01 - 103:24	<p><b>Knittle, Robert 08-27-2020 (00:01:41)</b></p> <p>103:1 actually, I think it was a pharmacy that started</p> <p>103:2 that, and people were led to believe that that was</p> <p>103:3 truly a medical basis when in fact it wasn't.</p> <p>103:4 It was more of a marketing scheme.</p> <p>103:5 Q. Did pain being seen as the fifth vital sign</p> <p>103:6 change the way that physicians prescribed pain</p>	VM31.58

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103:7 medication?

103:8 A. I don't think it ever came up a great deal

103:9 in our complaint process as to whether they fell

103:10 back to that as a line of defense.

103:11 Q. What did come up in the complaint process

103:12 as a line of defense for inappropriate prescribing?

103:13 A. On which case? There's --

103:14 Q. Was there an excuse or something that

103:15 people used regularly?

103:16 A. You know, some people were -- and there was

103:17 a very select few physicians who adamantly believed

103:18 that narcotics was the first and only treatment.

103:19 But that standard of care caused a

103:20 tremendous amount of addiction and deaths when you

103:21 look back on those particular cases.

103:22 You know, others -- there was a whole

103:23 range of -- of rationale as to why they did what

103:24 they did.

104:01 - 104:24

**Knittle, Robert 08-27-2020 (00:01:19)**

VM31.59

104:1 Q. You just said, "that standard of care

104:2 caused a tremendous amount of addiction and

104:3 deaths."

104:4 A. Yes.

104:5 Q. What about standard of care caused

104:6 addiction and deaths?

104:7 A. If someone actually believed that the only

104:8 way to deal with any kind of pain was high dosages

104:9 of opioids, then the end result for people is that

104:10 they would become addicted, you know, a vast

104:11 majority of the time, and would abuse the drug,

104:12 seek other ways to get it or get their dosages

104:13 increased by that physician.

104:14 And a number of times, if they mixed

104:15 it with alcohol or whatever, they died.

104:16 Q. And that was a problem with some of the

104:17 Board's licensees, that they -- that was their view

104:18 of the standard of care?

104:19 A. Yes.

104:20 Q. Okay. How -- how would the Board know

104:21 about physicians that believed this kind of

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104:22	standard of care?	
104:23	A. Their own testimony.	
104:24	Q. Okay. Other than receiving a complaint,	
105:01 - 105:04	<b>Knittle, Robert 08-27-2020 (00:00:12)</b>	VM31.60
105:1	would the Board be able to investigate a doctor	
105:2	regarding the standard of care?	
105:3	A. No. The Board doesn't have the capacity to	
105:4	initiate their own complaints.	
106:02 - 106:14	<b>Knittle, Robert 08-27-2020 (00:00:43)</b>	VM31.61
106:2	Q. So Mr. Knittle, could you define for me,	
106:3	when we've just been talking about standard of	
106:4	care, what is your definition of "standard of	
106:5	care?"	
106:6	A. I think it's an approach by a particular	
106:7	physician as to what he feels is the best way to	
106:8	manage a medical issue.	
106:9	Q. Okay. And when you say the standard of	
106:10	care caused addictions and deaths, what do you mean	
106:11	by "standard of care" in that statement?	
106:12	A. That some physicians had believed that the	
106:13	best way to treat pain was for high and consistent	
106:14	amounts of opioids.	
107:04 - 108:01	<b>Knittle, Robert 08-27-2020 (00:01:09)</b>	VM31.62
107:4	Did -- while you were at the Board,	
107:5	did you recommend that physicians restrict their	
107:6	patient to one pharmacy?	
107:7	A. I think that was more from the Board of	
107:8	Pharmacy than the Board of Medicine.	
107:9	Q. Okay.	
107:10	A. It was a way to try to curtail people	
107:11	trying to gain prescriptions from different	
107:12	pharmacies. You know, some -- some people would	
107:13	get a prescription from one doctor and go to one	
107:14	pharmacy and then go to another doctor and then go	
107:15	to another pharmacy.	
107:16	Q. Okay. Was that a problem --	
107:17	A. Yeah.	
107:18	Q. -- in West Virginia?	
107:19	A. It was.	
107:20	Q. At any time, was this -- kind of go to a	

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109:06 - 109:24	<p>107:21 doctor, go to different pharmacies to fill  107:22 prescriptions. At any time did that stop or  107:23 lessen? Was there a time period --  107:24 A. I think with the monitoring program, it  108:1 certainly helped. I think that would be curtailed.</p> <p><b>Knittle, Robert 08-27-2020 (00:00:52)</b></p> <p>109:6 Q. Okay. At some point, were board -- or  109:7 sorry, were licensees of the Board required to  109:8 obtain CME credits related to the administration of  109:9 naloxone?  109:10 A. Naloxone?  109:11 Q. Yeah.  109:12 A. I think there was.  109:13 Q. Okay. Do you know why the Board would  109:14 require licensees to take CME credits related to  109:15 naloxone?  109:16 A. Just because of the amount of overdoses  109:17 that were occurring through the use of prescribed  109:18 medications and, later, nonprescribed medications  109:19 as well.  109:20 Q. So was the CME kind of training on the  109:21 administration of naloxone?  109:22 A. Yes. It -- which is a rather simple  109:23 procedure --  109:24 Q. Okay.</p>	VM31.63
110:01 - 110:08	<p><b>Knittle, Robert 08-27-2020 (00:00:19)</b></p> <p>110:1 A. -- for the administration of it. But they  110:2 should be aware of how to do it and that it's  110:3 available.  110:4 Q. Do you think that it would help reduce  110:5 opioid overdoses if physicians were trained in the  110:6 administration of naloxone?  110:7 A. I think with the -- with the use of  110:8 naloxone, it was to prevent deaths.</p>	VM31.64
110:22 - 111:06	<p><b>Knittle, Robert 08-27-2020 (00:00:30)</b></p> <p>110:22 Q. Was -- during your time at the Board, was  110:23 it entirely self-funded?  110:24 A. Yes. We -- it's just basically license  111:1 fees. And that's -- that's it.  111:2 Q. And renewal fees?</p>	VM31.65

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111:09 - 111:15	<p>111:3 A. Yes. But the fines, you know, go to the  111:4 general fund. The Board of Medicine does not gen  111:5 -- benefit from the fines that they impose on  111:6 people.</p> <p><b>Knittle, Robert 08-27-2020 (00:00:13)</b></p> <p>111:9 Q. So the Board of Medicine -- excuse me --  111:10 does not receive any money from the City of  111:11 Huntington, correct?  111:12 A. Correct.  111:13 Q. And the Board of Medicine does not receive  111:14 any money from Cabell County, correct?  111:15 A. Correct.</p>	VM31.66
112:04 - 112:24	<p><b>Knittle, Robert 08-27-2020 (00:01:15)</b></p> <p>112:4 Q. Earlier when we were discussing the paper  112:5 that had been republished in the newsletter, it  112:6 talked about an opioid epidemic. Do you believe  112:7 that West Virginia had an opioid epidemic?  112:8 A. Yes, I do.  112:9 Q. Do you know when it began?  112:10 A. I think it began probably in the mid '90s.  112:11 They used to refer to it as "hillbilly heroin," the  112:12 use of oxycodone and OxyContin. And it just began  112:13 -- it just continued to increase since then.  112:14 Q. Do you believe West Virginia still has an  112:15 opioid epidemic?  112:16 A. I couldn't say. I have not kept track of  112:17 the records. I no longer live in West Virginia,  112:18 so, you know, I've had little to no contact with  112:19 the Board of Medicine since I left.  112:20 Q. Did West Virginia have an opioid epidemic  112:21 in 2016 when you were still at the Board?  112:22 A. Yes.  112:23 Q. Do you believe that Cabell County had an  112:24 opioid epidemic?</p>	VM31.67
113:01 - 113:24	<p><b>Knittle, Robert 08-27-2020 (00:01:32)</b></p> <p>113:1 A. Yes, I do.  113:2 Q. Do you know when that began?  113:3 A. No. I think along with other portions of  113:4 the state, it just increased and increased. I know  113:5 that Wayne County had some real marked issues years</p>	VM31.68



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113:6 prior to 2016.

113:7 Q. Do you believe that the City of Huntington  
113:8 had an opioid epidemic?

113:9 A. I believe their citizens did, yes.

113:10 Q. Do you believe that inappropriate  
113:11 prescribing contributed to the opioid epidemic?

113:12 A. I think in part, yes.

113:13 Q. Do you believe that doctor shopping  
113:14 contributed to the opioid epidemic?

113:15 A. Yes.

113:16 Q. Do you believe that drug cartels  
113:17 contributed to the opioid epidemic?

113:18 A. Define "cartel."

113:19 Q. You were talking about the oversea  
113:20 drug-related --

113:21 A. No. No, I don't think from a criminal  
113:22 standpoint. There was not -- I think there's some  
113:23 -- some issue of crime involved with -- with any  
113:24 addictive drug. But I don't think they were the

114:01 - 114:19

**Knittle, Robert 08-27-2020 (00:01:07)**

VM31.69

114:1 main push for the -- for the epidemic.

114:2 Q. Okay. What do you think the main push for  
114:3 the epidemic was?

114:4 A. I think the amount of addiction that  
114:5 occurred through people gaining opioids through  
114:6 whatever means they could.

114:7 Q. Including doctors prescribing it to them?

114:8 A. Yes.

114:9 Q. Do you think the Board of Medicine bears  
114:10 any responsibility for the opioid epidemic?

114:11 A. No. I don't think the Board of Medicine  
114:12 did. Our efforts were to try to protect the public  
114:13 and to provide education through the public and  
114:14 physicians and to discipline those who were  
114:15 inappropriately prescribing.

114:16 Q. So you believe that the Board did  
114:17 everything that it could have.

114:18 A. I believe so, yeah. We tried hard. And  
114:19 it's a -- it's a heart-wrenching concern.

115:21 - 116:04

**Knittle, Robert 08-27-2020 (00:00:30)**

VM31.70

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115:21	epidemic. And earlier, we had talked about pain	
115:22	being treated as a fifth vital sign. Do you	
115:23	believe that that contributed to the opioid	
115:24	epidemic?	
116:1	A. I think in a -- in a sense that it gave	
116:2	some -- oh, I'm trying to think of the proper word.	
116:3	-- basis for physicians to prescribe	
116:4	in the manner that some of them did.	
116:05 - 116:14	<b>Knittle, Robert 08-27-2020 (00:00:44)</b>	VM31.71
116:5	Q. And do you believe that that manner was	
116:6	overprescribing?	
116:7	A. Yes. I think it was initially.	
116:8	Q. Okay. Did the Board of Medicine undertake	
116:9	any opioid-related initiatives to help combat the	
116:10	opioid epidemic in West Virginia?	
116:11	A. I think there was a concern over it and we	
116:12	took steps legislatively and through education and	
116:13	through discipline -- disciplining physicians and	
116:14	P.A.'s, podiatrists.	
121:20 - 122:05	<b>Knittle, Robert 08-27-2020 (00:00:36)</b>	VM31.72
121:20	Q. Was the Board ever influenced by any drug	
121:21	distributor to create a policy regarding the proper	
121:22	use of opioids?	
121:23	A. Not that I'm aware of, no. We had very	
121:24	little contact with pharmaceutical -- as far as	
122:1	pharmaceutical manufacturers. They would call us	
122:2	now and then, offer us, you know, something that we	
122:3	could download to say, "Don't use opioids	
122:4	inappropriately" or something like that, but we had	
122:5	very little contact with them whatsoever.	
122:18 - 122:21	<b>Knittle, Robert 08-27-2020 (00:00:12)</b>	VM31.73
122:18	Q. Okay. So the drug distributors would not	
122:19	have influenced the Board of Medicine to create	
122:20	policies related to opioids.	
122:21	A. No, I don't believe so.	
123:09 - 124:14	<b>Knittle, Robert 08-27-2020 (00:02:38)</b>	VM31.74
123:9	Q. As you sit here today, do you know of an	
123:10	instance where a wholesale drug distributor tried	
123:11	to approach a physician to influence the Board?	
123:12	A. I do not, no.	

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123:13 Q. Okay. All right. Can you grab Tab 2?

123:14 KNITTLE DEPOSITION EXHIBIT NO. 7

123:15 (Management of Intractable Pain Act

123:16 passed March 14, 1998 was marked for

123:17 identification purposes as Knittle

123:18 Deposition Exhibit No. 7.)

123:19 A. Okay.

123:20 Q. All right. This will be marked as Exhibit

123:21 7 to your deposition, and it is the Management of

123:22 Intractable Pain which was passed March 14th, 1998.

123:23 Do you see that?

123:24 A. Yes, I do.

124:1 Q. Are you familiar with the Management of

124:2 Intractable Pain Act?

124:3 A. I had been, yes.

124:4 Q. Okay. You go down to near the bottom.

124:5 It's bold print, Section 30-3A-2, "Limitation on

124:6 disciplinary sanctions or criminal punishment

124:7 related to management of intractable pain."

124:8 If you just want to read that Section

124:9 A-1 and 2.

124:10 A. Okay.

124:11 Q. And so this is saying that the Board of

124:12 Medicine could not discipline any licensees in the

124:13 instances described in Section A-1 and 2. Correct?

124:14 A. Yes.

125:22 - 126:15

**Knittle, Robert 08-27-2020 (00:01:12)**

VM31.75

125:22 Q. Okay. All right. If you want to grab Tab

125:23 3.

125:24 KNITTLE DEPOSITION EXHIBIT NO. 8

126:1 (Joint Policy Statement on Pain

126:2 Management at the End of Life was

126:3 marked for identification purposes as

126:4 Knittle Deposition Exhibit No. 8.)

126:5 A. Okay.

126:6 Q. All right. This is going to be marked as

126:7 Exhibit 8 to your deposition. It is the Joint

126:8 Policy Statement on Pain Management at the End of

126:9 Life. And if you turn to the last page, it says

126:10 that it was approved by the West Virginia Board of

Page/Line	Source	ID
126:11	Medicine March 12, 2001.	
126:12	A. Yes.	
126:13	Q. Are you aware of the Joint Policy Statement	
126:14	on Pain Management at the End of Life?	
126:15	A. Yes, I was aware of it.	
126:16 - 126:24	<b>Knittle, Robert 08-27-2020 (00:00:30)</b>	VM31.76
126:16	Q. Okay. Do you know if the Board of Medicine	
126:17	was involved in the drafting of this?	
126:18	A. I do not. I imagine they had -- they	
126:19	probably had it placed before them in order to	
126:20	approve it, and, you know, they could have -- they	
126:21	may have offered suggestions as to language and	
126:22	things, but I don't have any -- any recollection of	
126:23	that. It was before I was there.	
126:24	Q. Okay. Do you know what the purpose of the	
126:24 - 128:06	<b>Knittle, Robert 08-27-2020 (00:01:36)</b>	VM31.77
126:24	Q. Okay. Do you know what the purpose of the	
127:1	Joint Policy Statement On Pain Management At The	
127:2	End of Life was?	
127:3	A. I think because -- in order to use opioids	
127:4	for the use of intractable pain with terminal	
127:5	patients, in order to have a little more dignity in	
127:6	death without unnecessary pain and suffering.	
127:7	Q. On page 3 --	
127:8	A. Okay.	
127:9	Q. -- the first paragraph, which is very	
127:10	similar to the Position Statement in the Management	
127:11	Of Intractable Pain, it says, "Health care	
127:12	professionals should not fear disciplinary action	
127:13	from the Boards for prescribing, administering, or	
127:14	dispensing controlled substances, including opioid	
127:15	analgesics, for a legitimate medical purpose and in	
127:16	the usual course of professional practice.	
127:17	All such prescribing must be	
127:18	established with clear documentation of unrelieved	
127:19	pain and in compliance with applicable state or	
127:20	federal law."	
127:21	So again, like we've discussed, you --	
127:22	the healthcare professionals should not fear	
127:23	disciplinary action for prescribing opioids.	

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	127:24 Right?	
	128:1 A. As long as they follow standard of care.	
	128:2 Q. Yeah. Because opioids can serve a	
	128:3 legitimate medical purpose.	
	128:4 A. They can, yes. Particularly with end of	
	128:5 life when there's not an issue of addiction with	
	128:6 someone who's terminally ill.	
129:05 - 129:09	<b>Knittle, Robert 08-27-2020 (00:00:01)</b>	VM31.78
	129:5 KNITTLE DEPOSITION EXHIBIT NO. 9	
	129:6 (Policy for the Use of Controlled	
	129:7 Substances for the Treatment of Pain	
	129:8 was marked for identification purposes	
	129:9 as Knittle Deposition Exhibit No. 9.)	
129:23 - 130:07	<b>Knittle, Robert 08-27-2020 (00:00:30)</b>	VM31.79
	129:23 Q. So then if you turn to the next page, it	
	129:24 says that this is "Policy for the Use of Controlled	
	130:1 Substances for the Treatment of Pain, Effective	
	130:2 January 10, 2005."	
	130:3 Do you know if this was a replacement	
	130:4 to the 1997 Position Statement on the use of	
	130:5 opioids that we discussed earlier that was Exhibit	
	130:6 6?	
	130:7 A. I believe that it was.	
130:16 - 130:24	<b>Knittle, Robert 08-27-2020 (00:00:29)</b>	VM31.80
	130:16 Q. And was this policy used then to establish	
	130:17 the standard of care for licensees to follow or	
	130:18 abide by?	
	130:19 A. Yes, I think it was -- it was written in	
	130:20 order to be given some guidelines to go by.	
	130:21 Q. And by this, the Board was leaving the	
	130:22 decision to manage pain to the discretion of the	
	130:23 treating physician. Correct?	
	130:24 A. Yes. Yes.	
131:17 - 132:07	<b>Knittle, Robert 08-27-2020 (00:00:55)</b>	VM31.81
	131:17 Q. Okay. And this policy was provided to	
	131:18 alleviate physician uncertainty and to encourage	
	131:19 better pain management, correct?	
	131:20 A. Yes. And I think, you know, in part too,	
	131:21 to curb the amount of use inappropriately of	
	131:22 opioids.	

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131:23	Q. And this policy has a paragraph, a last	
131:24	paragraph, on page 1 very similar to the paragraphs	
132:1	that we've read before about a physician shouldn't	
132:2	fear disciplinary action from the Board?	
132:3	So while it was the policy of the	
132:4	Board in 1997, it continued to be the policy to	
132:5	make sure its licensees didn't fear discipline for	
132:6	just prescribing opioids, correct?	
132:7	A. Correct.	
132:08 - 132:12	<b>Knittle, Robert 08-27-2020 (00:00:13)</b>	VM31.82
132:8	Q. Okay. And if a physician deviated from	
132:9	this policy, they wouldn't automatically be	
132:10	disciplined. Correct?	
132:11	A. No. It would depend on the circumstances	
132:12	of the patient.	
132:13 - 132:20	<b>Knittle, Robert 08-27-2020 (00:00:21)</b>	VM31.83
132:13	Q. Okay. I know you were only there for a	
132:14	couple of weeks. But was the Board influenced by	
132:15	any wholesale drug distributors to create this	
132:16	policy?	
132:17	A. I'm not aware of any.	
132:18	Q. Okay. Do you know if they were influenced	
132:19	by any drug manufacturers to create this policy?	
132:20	A. I'm not aware of any.	
132:21 - 133:03	<b>Knittle, Robert 08-27-2020 (00:00:22)</b>	VM31.84
132:21	Q. Okay. How would the Board let its	
132:22	licensees know about the changes in the policy?	
132:23	A. Oftentimes through the newsletter.	
132:24	Q. Okay.	
133:1	A. And later on, through the website. And to	
133:2	sharing with other entities that the physicians	
133:3	come in contact with.	
133:17 - 135:21	<b>Knittle, Robert 08-27-2020 (00:02:31)</b>	VM31.85
133:17	KNITTLE DEPOSITION EXHIBIT NO. 10	
133:18	(WVBOM Quarterly Newsletter, Volume	
133:19	12, Issue 4, October-December 2008 was	
133:20	marked for identification purposes as	
133:21	Knittle Deposition Exhibit No. 10.)	
133:22	A. Okay.	
133:23	Q. This will be marked as Exhibit 10 to your	

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133:24 deposition. It's the West Virginia Board of  
 134:1 Medicine Quarterly Newsletter, Volume 12, Issue 4,  
 134:2 October through December of 2008. Correct?  
 134:3 A. Yes.  
 134:4 Q. Okay. Could you turn to page 6?  
 134:5 A. Okay.  
 134:6 Q. All right. The bottom part of the page  
 134:7 says, "Responsible Opioid Prescribing: A  
 134:8 Physician's Guide; Now Available For Online  
 134:9 Purchase."  
 134:10 And it says that "In the Spring of  
 134:11 2008, the Board of Medicine, in conjunction with  
 134:12 the Federation of State Medical Boards and the  
 134:13 Health and Human Services Committee on Substance  
 134:14 Abuse Treatment," "was able to distribute this book  
 134:15 to every licensed physician and physician assistant  
 134:16 in West Virginia."  
 134:17 And it says it's a "150-page book by  
 134:18 pain expert Scott Fishman, M.D." Do you know why  
 134:19 the Board of Medicine distributed this guide to all  
 134:20 of its licensees?  
 134:21 A. I think the amount of addiction and deaths  
 134:22 due to opioids continued to increase, and the  
 134:23 Federation of State Medical Boards had worked with  
 134:24 Scott Fishman, who -- in his work in California,  
 135:1 and he produced this book and distributed it free  
 135:2 of charge to people.  
 135:3 Q. Okay.  
 135:4 A. In fact, he didn't benefit financially from  
 135:5 the book at all.  
 135:6 Q. Did the Board think that the book was a  
 135:7 good book to guide physicians on how to responsibly  
 135:8 prescribe opioids?  
 135:9 A. Yes, it was.  
 135:10 Q. And the newsletter states that "the  
 135:11 response to the book has been quite positive." Do  
 135:12 you know what that meant?  
 135:13 A. I think people -- I think physicians found  
 135:14 it helpful to gain a better understanding of  
 135:15 opioids, the dangers of them and how to best

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	135:16 prescribe them and what circumstances.	
	135:17 Q. Okay. Was the Board influenced by any	
	135:18 wholesale drug distributors to distribute this	
	135:19 book?	
	135:20 A. No. It came through the Federation of	
	135:21 State Medical Boards.	
135:22 - 136:01	<b>Knittle, Robert 08-27-2020 (00:00:12)</b>	VM31.86
	135:22 Q. Okay. Was the Board influenced by any drug	
	135:23 manufacturers to distribute this book?	
	135:24 A. No. Again, it was through the medical	
	136:1 board, the FSMB.	
136:02 - 136:23	<b>Knittle, Robert 08-27-2020 (00:01:14)</b>	VM31.87
	136:2 Q. Okay. Besides the response being quite	
	136:3 positive, do you recall any comments or information	
	136:4 from any of the licensees regarding the book	
	136:5 itself?	
	136:6 A. The book? No, other than that the people	
	136:7 that had read it felt that it was beneficial to	
	136:8 them. We actually had -- Scott Fishman presented	
	136:9 at the Federation of Medical -- State Medical	
	136:10 Boards at one of their national conventions, and	
	136:11 one of his biggest concerns was the death rate and	
	136:12 the amount of addiction in West Virginia.	
	136:13 So we asked him to come and speak to	
	136:14 us, and we had Doctor Fishman come to West Virginia	
	136:15 and, you know, through the physicians health	
	136:16 program and be a speaker for several hundred	
	136:17 people, which was very helpful.	
	136:18 Q. Do you recall when that was?	
	136:19 A. No, I think it was after the book was	
	136:20 published.	
	136:21 Q. Okay.	
	136:22 A. What year was this?	
	136:23 Q. It was spring of 2008.	
137:14 - 137:22	<b>Knittle, Robert 08-27-2020 (00:00:18)</b>	VM31.88
	137:14 Q. Were licensees of the Board invited to	
	137:15 attend --	
	137:16 A. Yeah.	
	137:17 Q. -- Mr. Fishman's presentation? Okay.	
	137:18 A. They were.	



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137:19	Q. Did they receive any continuing education	
137:20	credits to attend?	
137:21	A. I believe it was managed through the	
137:22	physicians health program that they did.	
138:12 - 142:21	<b>Knittle, Robert 08-27-2020 (00:06:12)</b>	VM31.89
138:12	Q. All right. Will you pull out Tab 11?	
138:13	KNITTLE DEPOSITION EXHIBIT NO. 11	
138:14	(Management of Pain Act passed April	
138:15	8, 2009 was marked for identification	
138:16	purposes as Knittle Deposition Exhibit	
138:17	No. 11.)	
138:18	A. Okay.	
138:19	Q. All right. And this will be marked as	
138:20	Exhibit 11 to your deposition, and this is the	
138:21	Management of Pain Act passed April 8th, 2009. Do	
138:22	you see that?	
138:23	A. Uh-huh. Yes, I do.	
138:24	Q. Okay. And this looks to be kind of an	
139:1	iteration or an update of the legislation we	
139:2	discussed earlier that was Exhibit 7.	
139:3	A. Yes.	
139:4	Q. Are you familiar with the Management of	
139:5	Pain Act?	
139:6	A. Yes. I think this was an amended version	
139:7	of the previous one.	
139:8	Q. Okay. Did the Board of Medicine have any	
139:9	involvement in the drafting of the Management of	
139:10	Pain Act?	
139:11	A. I think we probably were cognizant of it as	
139:12	it was being amended and probably had some level of	
139:13	thumbs up or thumbs down on it or modification.	
139:14	Q. But the Board itself wouldn't write the	
139:15	text of it. It would kind of be presented to the	
139:16	Board to say, "Do you agree with this"?	
139:17	A. Yeah. I don't think it was initiated by	
139:18	us. I think it was in -- it was the legislature	
139:19	and -- yeah, legislators who prompted it.	
139:20	Q. Okay. If you compare it to the 1998 one,	
139:21	the title of it is a little bit different. The	
139:22	1998 one says "Management of Intractable Pain" and	

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139:23 the 2009 version is just "Management of Pain Act."

139:24 A. Uh-huh.

140:1 Q. And if you look at the definition -- do you

140:2 have the 1998 version in front of you too?

140:3 A. No, I don't.

140:4 Q. Could you grab that one?

140:5 A. Okay. Which tab was it?

140:6 Q. It was Tab 2.

140:7 A. Okay.

140:8 Q. If you look at the definition of

140:9 "Intractable pain" in the 1998 version -- just read

140:10 that over. It's number (3) in the first -- under

140:11 Article 3A.

140:12 A. Yes, I have it.

140:13 Q. Okay.

140:14 A. So that's intractable pain in the '98

140:15 version?

140:16 Q. And then if you look at the 2009 version,

140:17 there is no definition for intractable pain, but

140:18 there is a definition for "pain."

140:19 A. Yes.

140:20 Q. Okay. And the definition of "pain" in the

140:21 2009 version is "'Pain' means an unpleasant sensory

140:22 and emotional experience associated with actual or

140:23 potential tissue damage or described in terms of

140:24 such damage."

141:1 If you compare the definitions of

141:2 "intractable pain" versus just "pain," would you

141:3 agree with me that the definition of "pain" is a

141:4 bit broader than the definition of "intractable

141:5 pain"?

141:6 A. Yes, it is.

141:7 Q. Because "intractable pain" definition must

141:8 have a "cause that cannot be removed" and "pain"

141:9 does not have such language in its definition.

141:10 A. Right.

141:11 Q. Okay. And when you compare the two -- the

141:12 1998 version and the 2009 version, they are

141:13 virtually identical except for the 1998 version

141:14 will use the term "intractable pain" and the 2009

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141:15 will use the term "pain."

141:16 Do you agree with me?

141:17 A. I didn't go through letter by letter --

141:18 Q. Okay.

141:19 A. -- but you say that they're exactly

141:20 identical?

141:21 Q. Nearly identical, yes.

141:22 A. All right.

141:23 Q. Okay. And in fact, the section on the 1998

141:24 version that we reviewed, the 30-3A-2(a)(1) and

142:1 (2) --

142:2 A. Yeah.

142:3 Q. -- is virtually identical. I think they --

142:4 one says "a physician shall not be subject" and the

142:5 other one "a physician is not subject." But other

142:6 than that, the definitions of "pain" versus

142:7 "intractable pain" is exactly the same.

142:8 A. Okay.

142:9 Q. So again, it would have been the position

142:10 of the Board of Medicine in 2009 that a physician

142:11 shall not or should not fear disciplinary action

142:12 just for prescribing opioids, correct?

142:13 A. Yeah, for the management of pain.

142:14 Q. And how would the Board of Medicine inform

142:15 its licensees of the change in the legislation?

142:16 A. Through newsletter. And through

142:17 distribution with the other entities.

142:18 Q. Okay. Was the Board of Medicine influenced

142:19 by any wholesale drug distributor related to the

142:20 creation of this 2009 legislation?

142:21 A. Not that I'm aware of, no.

142:22 - 143:01 **Knittle, Robert 08-27-2020 (00:00:09)**

VM31.90

142:22 Q. Okay. Was the Board of Medicine influenced

142:23 by any drug manufacturer related to the 2009

142:24 legislation?

143:1 A. Not that I'm aware of, no.

143:02 - 143:23 **Knittle, Robert 08-27-2020 (00:01:40)**

VM31.91

143:2 Q. Okay. All right. Can you grab Tab 15?

143:3 KNITTLE DEPOSITION EXHIBIT NO. 12

143:4 (Joint Policy Statement on Pain

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	<p>143:5 Management at the End of Life was</p> <p>143:6 marked for identification purposes as</p> <p>143:7 Knittle Deposition Exhibit No. 12.)</p> <p>143:8 A. Did you say 15 or 16?</p> <p>143:9 Q. 15.</p> <p>143:10 A. Okay.</p> <p>143:11 Q. All right. And this will be marked as</p> <p>143:12 Exhibit 12 to your deposition, and it is the Joint</p> <p>143:13 Policy Statement on Pain Management at the End Of</p> <p>143:14 Life, and if you turn to page 4, it says that it</p> <p>143:15 was originally adopted March 12th, 2001 and</p> <p>143:16 re-adopted May 10th, 2001 by the West Virginia</p> <p>143:17 Board of Medicine. Do you see that?</p> <p>143:18 A. Yes, I do.</p> <p>143:19 Q. Okay. So this is -- appears to be exactly</p> <p>143:20 the same Joint Policy Statement on Pain Management</p> <p>143:21 at the End of Life that we discussed earlier that</p> <p>143:22 was Exhibit 8?</p> <p>143:23 A. Yes.</p>	
145:06 - 145:09	<b>Knittle, Robert 08-27-2020 (00:00:09)</b>	VM31.92
	<p>145:6 Q. Was the Board influenced by any wholesale</p> <p>145:7 drug distributors to relook at all of its policies</p> <p>145:8 during this time?</p> <p>145:9 A. No.</p>	
145:22 - 147:06	<b>Knittle, Robert 08-27-2020 (00:01:33)</b>	VM31.93
	<p>145:22 KNITTLE DEPOSITION EXHIBIT NO. 13</p> <p>145:23 (Policy for the Use of Controlled</p> <p>145:24 Substances for Treatment of Pain dated</p> <p>146:1 May 10, 2010 was marked for</p> <p>146:2 identification purposes as Knittle</p> <p>146:3 Deposition Exhibit No. 13.)</p> <p>146:4 A. Okay. I have it.</p> <p>146:5 Q. And this exhibit will be marked as Exhibit</p> <p>146:6 13 to your deposition and the number on the bottom</p> <p>146:7 of the first page is WV_BOM00001291. And if you</p> <p>146:8 turn to the second page, it says it's the Policy</p> <p>146:9 for the Use of Controlled Substances for Treatment</p> <p>146:10 of Pain.</p> <p>146:11 And similar to the policy that we just</p> <p>146:12 looked at, if you go to the last page, this is also</p>	

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	<p>146:13 re-adopted on May 10th, 2010 by the Board of</p> <p>146:14 Medicine. And this appears to be identical to the</p> <p>146:15 policy from 2005 that we discussed earlier.</p> <p>146:16 Is this the same situation of the other</p> <p>146:17 one, it was just the Board was looking at</p> <p>146:18 everything it had, and if it agreed with the</p> <p>146:19 language, it re-adopted it; if it needed to change</p> <p>146:20 anything, they would change the language.</p> <p>146:21 A. Yes. I think if you look at all of our</p> <p>146:22 policies for that time period, over a course of a</p> <p>146:23 couple of meetings, we went through all our</p> <p>146:24 policies.</p> <p>147:1 Q. Okay. So it would have been the position</p> <p>147:2 of the Board in -- that its Policy for the Use of</p> <p>147:3 Controlled Substances for the Treatment of Pain did</p> <p>147:4 not need to change at all from January of 2005 to</p> <p>147:5 May of 2010.</p> <p>147:6 A. Right.</p>	
148:23 - 149:06	<p><b>Knittle, Robert 08-27-2020 (00:00:19)</b></p> <p>148:23 Did the Board of medicine ever</p> <p>148:24 promulgate rules for the licensure of pain</p> <p>149:1 management clinics?</p> <p>149:2 A. I believe they did, yes.</p> <p>149:3 Q. Okay. Do you know what they were?</p> <p>149:4 A. No. I know that we had to monitor them and</p> <p>149:5 that there were certain stipulations that they had</p> <p>149:6 to abide by.</p>	VM31.94
153:20 - 154:04	<p><b>Knittle, Robert 08-27-2020 (00:00:22)</b></p> <p>153:20 Q. What did the Board do to designate a person</p> <p>153:21 to access the CSMP database?</p> <p>153:22 A. I recommended to the Board that our</p> <p>153:23 investigator be the lead person for -- to access</p> <p>153:24 it.</p> <p>154:1 Q. And did the Board accept that</p> <p>154:2 recommendation?</p> <p>154:3 A. I believe they did, yes. I did not have</p> <p>154:4 access to it.</p>	VM31.95
158:24 - 159:05	<p><b>Knittle, Robert 08-27-2020 (00:00:01)</b></p> <p>158:24 KNITTLE DEPOSITION EXHIBIT NO. 15</p> <p>159:1 (Model Policy on the Use of Opioid</p>	VM31.96

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159:09 - 159:19	<p>159:2 Analgesics in the Treatment of Chronic  159:3 Pain was marked for identification  159:4 purposes as Knittle Deposition Exhibit  159:5 No. 15.)</p> <p><b>Knittle, Robert 08-27-2020 (00:00:29)</b></p> <p>159:9 Q. All right. And this will be marked as  159:10 Exhibit 15 to your deposition. Do you recognize  159:11 this document?  159:12 A. I do.  159:13 Q. Okay. And what is it?  159:14 A. It's the policy for the use of opioid  159:15 analgesics for the treatment of chronic pain that  159:16 was put out by the Federation of State Medical  159:17 Boards.  159:18 Q. And it's dated July 2013?  159:19 A. It is.</p>	VM31.97
162:09 - 162:12	<p><b>Knittle, Robert 08-27-2020 (00:00:12)</b></p> <p>162:9 Q. Do you know if FSMB was influenced in any  162:10 way by any wholesale drug distributors to create  162:11 the 2013 model policy?  162:12 A. No, I do not.</p>	VM31.98
162:18 - 163:09	<p><b>Knittle, Robert 08-27-2020 (00:00:29)</b></p> <p>162:18 KNITTLE DEPOSITION EXHIBIT NO. 16  162:19 (WVBOM Policy on the Use of Opioid  162:20 Analgesics in the Treatment of Chronic  162:21 Pain was marked for identification  162:22 purposes as Knittle Deposition Exhibit  162:23 No. 16.)  162:24 A. Okay.  163:1 Q. All right. So this says these are the  163:2 Board of Medicine's Policy on the Use of Opioid  163:3 Analgesics in the Treatment of Chronic Pain and  163:4 dated July 2013. And it says they are adopted from  163:5 the model policy guidelines of the Federation of  163:6 State Medical Boards.  163:7 Would those be the July -- the July  163:8 policy that we just talked about?  163:9 A. Yes.</p>	VM31.99
163:15 - 163:20	<p><b>Knittle, Robert 08-27-2020 (00:00:24)</b></p> <p>163:15 Q. Do you know if the Board made any changes</p>	VM31.100

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163:16 to the FSMB model policy?		
163:17 A. I don't believe that they did. I know that		
163:18 they reviewed it carefully, it being a new policy		
163:19 with a lot more information in it, but I don't		
163:20 think they made any policy -- any changes in it.		
164:03 - 164:13	<b>Knittle, Robert 08-27-2020 (00:00:41)</b>	VM31.101
164:3 Q. What was the purpose of the Board adopting		
164:4 the Policy on the Use of Opioid Analgesics in the		
164:5 Treatment of Chronic Pain?		
164:6 A. I think it was to have a -- just a common		
164:7 understanding across the nation as to how -- how		
164:8 you should use opioid analgesics for the treatment		
164:9 of chronic pain. We wanted to try to get it as		
164:10 uniform as possible from state to state in terms of		
164:11 language and expectation of physicians.		
164:12 You know, moving from, you know, West		
164:13 Virginia to Texas to South Dakota to California.		
164:18 - 165:05	<b>Knittle, Robert 08-27-2020 (00:00:32)</b>	VM31.102
164:18 Q. All right. The second, I guess, full		
164:19 paragraph - even though it's only a sentence - says		
164:20 "The CSA does not limit the amount of drug		
164:21 prescribed, the duration for which it is		
164:22 prescribed, or the period for which a prescription		
164:23 is valid (although some states do impose such		
164:24 limits)."		
165:1 Do you know if West Virginia imposes		
165:2 limits?		
165:3 A. No, we did not. We didn't cap anything.		
165:4 I'm trying to think of a state that did, and I		
165:5 can't recall one.		
166:04 - 166:19	<b>Knittle, Robert 08-27-2020 (00:00:52)</b>	VM31.103
166:4 Q. And during your tenure at the Board, did		
166:5 the Board have licensees that illegally prescribed		
166:6 opioids?		
166:7 A. Yeah, there were a number of them that		
166:8 ended up being criminally prosecuted.		
166:9 Q. Okay. And what was their criminal intent?		
166:10 A. I believe that their intent was -- was		
166:11 financial in nature.		
166:12 Q. Okay. Do you know of any board licensees		

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	166:13 that illegally prescribed in Cabell County? 166:14 A. I believe that there were. I can't give 166:15 you their names. And there were some that 166:16 prescribed in Cabell County and other counties, 166:17 surrounding counties, as well. 166:18 But there were some that -- that were 166:19 criminal in their -- in their actions.	
167:14 - 167:21	<b>Knittle, Robert 08-27-2020 (00:00:21)</b> 167:14 Q. Okay. Was the Board of Medicine influenced 167:15 in any way by any wholesale drug distributors to 167:16 adopt the policy on the use of opioid analgesics in 167:17 the treatment of chronic pain? 167:18 A. No. 167:19 Q. Was the Board influenced by any 167:20 manufacturers? 167:21 A. Not that I'm aware of.	VM31.104
168:10 - 168:24	<b>Knittle, Robert 08-27-2020 (00:00:49)</b> 168:10 Q. All right. This will be marked as Exhibit 168:11 17 to your deposition. And it is the West Virginia 168:12 Board of Medicine Quarterly Newsletter, Volume 17, 168:13 Issue 3, July through September of 2013. Correct? 168:14 A. Yes, it is. 168:15 Q. Okay. On page 2, it says, "Update On Board 168:16 Policies." So is this kind of like how we talked 168:17 about for many of the other policies, that the 168:18 Board would put information in the newsletter about 168:19 changes in policies? 168:20 A. Yes. 168:21 Q. And so this one is talking about the Policy 168:22 on the Use of Opioid Analgesics in the Treatment of 168:23 Chronic Pain. And that would be Exhibit 16 that we 168:24 just discussed. Right?	VM31.105
169:01 - 169:24	<b>Knittle, Robert 08-27-2020 (00:01:26)</b> 169:1 A. Yes. 169:2 Q. Okay. And the second full paragraph, the 169:3 first sentence, says, "The Board continues 169:4 overtreatment and the continued use of ineffective 169:5 treatments to be the most common and problematic 169:6 iterations of the inappropriate treatment of pain." 169:7 What is "overtreatment"?	VM31.106



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169:8 A. "Overtreatment" would be overprescribing,  
169:9 prescribing multiple medications.

169:10 Q. And what is the "continued use of  
169:11 ineffective treatments"?

169:12 A. To continue a treatment regimen that is  
169:13 ineffective.

169:14 Q. What options would a prescriber have if  
169:15 opioid therapy was ineffective?

169:16 A. I think there's a number of them. I  
169:17 couldn't tell you, again, not being a physician. I  
169:18 know that there are some good pain management  
169:19 specialists out there who have developed pain  
169:20 management without the use of opioids and have had  
169:21 good success with it.

169:22 So I think they had to begin to look  
169:23 at other options.

169:24 Q. Why were these the most common and

170:01 - 170:13

**Knittle, Robert 08-27-2020 (00:00:47)**

VM31.107

170:1 problematic iterations of the inappropriate  
170:2 treatment of pain in 2013?

170:3 A. I think probably we were looking at the  
170:4 complaints and things we had that people were  
170:5 overprescribing; people continued to provide  
170:6 opiates at higher dosages although there was no  
170:7 indication that there was any effectiveness  
170:8 whatsoever.

170:9 And more information was coming out  
170:10 that opioids often do not control pain very well.

170:11 Q. Where was that information coming from?

170:12 A. I believe it was coming from medical  
170:13 associations, medical journals across the nation.

178:07 - 180:01

**Knittle, Robert 08-27-2020 (00:02:30)**

VM31.108

178:7 KNITTLE DEPOSITION EXHIBIT NO. 21

178:8 (WV Legislature 2016 Regular Session

178:9 Enrolled Senate Bill 627 was marked

178:10 for identification purposes as Knittle

178:11 Deposition Exhibit No. 21.)

178:12 A. Okay.

178:13 Q. All right. This may look familiar, but

178:14 this will be marked as Exhibit 21 to your

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178:15 deposition. And if -- the front says it's passed  
 178:16 March 10th, 2016, and if you turn to the next page,  
 178:17 it's the Management of Intractable Pain Act.

178:18 A. Yes.

178:19 Q. So we have previously discussed two prior  
 178:20 versions of this, the 1998 and the 2009 versions,  
 178:21 correct?

178:22 A. Yes.

178:23 Q. Was the Board involved in the drafting of  
 178:24 this 2016 version?

179:1 A. I believe we were, but I don't recall the  
 179:2 circumstances of it. There was a -- there was a  
 179:3 reason why it was -- it was moot -- or it was -- or  
 179:4 amended.

179:5 Q. Okay. And if you look on the second page,  
 179:6 the top paragraph, says, "An Act to amend and  
 179:7 reenact Section 30-3A-2 of the Code of West  
 179:8 Virginia, 1931, as amended; and to amend and  
 179:9 reenact Section 55-7-23 of said code, all relating  
 179:10 to permitting physicians to decline prescribing  
 179:11 controlled substance in certain circumstances;  
 179:12 limiting disciplinary action by a licensing board  
 179:13 on a health care provider with prescriptive  
 179:14 authority for declining to prescribe, or declining  
 179:15 to continue to prescribe, any controlled substance  
 179:16 in certain circumstances and providing that a  
 179:17 health care provider with prescriptive authority is  
 179:18 not liable to a patient or third party for  
 179:19 declining to prescribe, or declining to continue to  
 179:20 prescribe, any controlled substance in certain  
 179:21 circumstances."

179:22 So the amendment seems to be trying to  
 179:23 address the issue where a physician was declining  
 179:24 to prescribe a controlled substance.

180:1 A. Yes.

181:23 - 182:05

**Knittle, Robert 08-27-2020 (00:00:19)**

VM31.109

181:23 Q. And prior to this amendment, if the Board  
 181:24 had received a complaint regarding a physician not  
 182:1 prescribing opioids, would the Board have  
 182:2 disciplined that physician?

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191:17 - 193:20

182:3 A. I think we would looked -- would have  
 182:4 looked into the complaint to see if there was any  
 182:5 merit.

**Knittle, Robert 08-27-2020 (00:02:42)**

VM31.110

191:17 Q. And how did the Board try to identify the  
 191:18 prescribers who were contributing to the alarming  
 191:19 and sad situation?

191:20 A. Through complaints. We can't go fishing --  
 191:21 you can't go into the CSMP and start looking and  
 191:22 saying, "Oh, okay, who's the biggest prescribers  
 191:23 here?" That's, you know, grossly illegal, and it  
 191:24 was not the purpose of the CSMP, and there was a  
 192:1 lot of caution against that kind of activity where  
 192:2 they could -- that information could be used  
 192:3 detrimentally towards people.

192:4 So, you know, we function by  
 192:5 complaints, the complaint process, and we really  
 192:6 can't -- are not authorized to do anything unless  
 192:7 there's a complaint.

192:8 Q. And why would just going into the CSMP - if  
 192:9 you had the ability - to say, "Who's the biggest  
 192:10 prescriber," why wouldn't that do anything for you?  
 192:11 I mean, would you have wanted to be able to do  
 192:12 that?

192:13 A. No. No. And it would not be for -- for  
 192:14 the Board of Medicine. It would be for law  
 192:15 enforcement. That -- you know, if they have a --  
 192:16 someone under suspicion, they can't pull up that  
 192:17 information and then say, "Oh, okay, well, so-and-  
 192:18 so's -- you know, look at this, you know, he has  
 192:19 two different doctors prescribing to him, let's --  
 192:20 let's monitor him and then pick it up."

192:21 You know, which is illegal. So -- or  
 192:22 people using it to get information against  
 192:23 somebody. You know, there was an instance of --  
 192:24 that I had heard of where someone had found  
 193:1 information on their ex-wife. So, you know, that's  
 193:2 a -- you can -- you can use it -- you can use it in  
 193:3 a lot of criminal ways, and there was a great deal  
 193:4 of effort to make sure that that didn't happen.

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193:5 Q. And just going in and getting information  
 193:6 on the biggest prescriber wouldn't tell you  
 193:7 anything. The biggest prescriber could be working  
 193:8 in hospice where it's end-of-life care and of  
 193:9 course they're the biggest prescriber --  
 193:10 A. Right.  
 193:11 Q. -- that type of situation.  
 193:12 A. Right.  
 193:13 Q. The numbers --  
 193:14 A. That was just a -- that was just a, you  
 193:15 know, a possibility, throw it out in the air.  
 193:16 Q. Yeah.  
 193:17 A. But you know, you're exactly right.  
 193:18 Q. Yeah. The numbers alone don't tell you  
 193:19 anything.  
 193:20 A. Right.

193:21 - 194:22

**Knittle, Robert 08-27-2020 (00:01:52)**

VM31.111

193:21 Q. Okay. Can you pull out Tab 36?  
 193:22 KNITTLE DEPOSITION EXHIBIT NO. 42  
 193:23 (WVBOM June 2016 Newsletter was marked  
 193:24 for identification purposes as Knittle  
 194:1 Deposition Exhibit No. 24.)  
 194:2 A. Okay.  
 194:3 Q. Perfect. This will be marked as Exhibit 24  
 194:4 to your deposition. And this is the June 2016 West  
 194:5 Virginia Board of Medicine newsletter, correct?  
 194:6 A. Yes.  
 194:7 Q. And if you turn to page 6.  
 194:8 A. Okay.  
 194:9 Q. The title is "Reducing Risk:  
 194:10 Opioid-Prescribing Guideline Developed by CDC."  
 194:11 And the first full paragraph states, "Since 2006,  
 194:12 West Virginia has been the epicenter for  
 194:13 prescription drug overdose deaths in the nation.  
 194:14 This primarily has been fueled by the liberal  
 194:15 prescription of opioids over the past decade,  
 194:16 unfortunately compounded by overdose deaths from  
 194:17 heroin and illicitly-produced fentanyl."  
 194:18 So in -- in at least 2016, it was the  
 194:19 Board's belief that the opioid epidemic was

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194:20	primarily fueled by doctors liberally prescribing	
194:21	opioids, correct?	
194:22	A. Yes.	
196:07 - 196:24	<b>Knittle, Robert 08-27-2020 (00:01:14)</b>	VM31.112
196:7	Q. For -- I'm sorry. For all of the	
196:8	guidelines that we've discussed, including the	
196:9	adoption of the 2013 FSMB guidelines, the Board	
196:10	would have relied on the judgment of the medical	
196:11	professionals on the Board as to whether to accept	
196:12	or adopt those guidelines, correct?	
196:13	A. Yes.	
196:14	Q. Okay. And when the Board adopted the FSMB	
196:15	2013 guidelines, did they make that decision	
196:16	independent from the FSMB, or did the FSMB request	
196:17	that the Board adopt the guidelines?	
196:18	A. No, it was -- it was their own independent	
196:19	decision. You know, the guidelines were put out by	
196:20	the FSMB, but there was no coercion on anyone's	
196:21	part to adopt or adopt portions of it or however.	
196:22	With 50 different states, you know, there's -- it	
196:23	was made available to everyone to use it as they	
196:24	saw fit.	
201:04 - 202:16	<b>Knittle, Robert 08-27-2020 (00:01:35)</b>	VM31.113
201:4	Q. As you discussed earlier, one of the	
201:5	Board of Medicine's functions is to license	
201:6	doctors and other medical professionals,	
201:7	correct?	
201:8	A. That's correct. Allopathic	
201:9	physicians.	
201:10	Q. How often do doctors have to be	
201:11	relicensed by the Board?	
201:12	A. Every two years.	
201:13	Q. And what is the purpose of licensing	
201:14	doctors?	
201:15	A. In order to ascertain that they are	
201:16	still practicing with a proper degree of	
201:17	knowledge and professionalism.	
201:18	Q. So the Board's license is an	
201:19	endorsement of the doctor's credentials?	
201:20	A. Yes.	

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201:21	Q. And the Board's license is an	
201:22	endorsement of the doctor's ability to	
201:23	continue to make medical judgments?	
201:24	A. Yes.	
202:1	Q. And part of the reason that the Board	
202:2	of Medicine licenses doctors is to protect the	
202:3	public; is that right?	
202:4	A. That's correct.	
202:5	Q. So the public can have confidence that	
202:6	a licensed doctor is legitimate?	
202:7	A. Yes.	
202:8	Q. And licenses ensure that only doctors	
202:9	can prescribe controlled substances?	
202:10	A. I think physicians, yes.	
202:11	Q. And if the Board of Medicine knew that	
202:12	a doctor was engaged in diversion of	
202:13	controlled substances, they have the authority	
202:14	to pull the doctor's license through the	
202:15	disciplinary procedures we talked about?	
202:16	A. Through the disciplinary process, yes.	
202:17 - 202:24	<b>Knittle, Robert 08-27-2020 (00:00:20)</b>	VM31.114
202:17	Q. And the Board of Medicine also has the	
202:18	authority to decide not to relicense a doctor?	
202:19	A. It would have to have a basis for	
202:20	doing so.	
202:21	Q. If the Board of Medicine knew that a	
202:22	doctor was engaged in diversion of controlled	
202:23	substances, would they have the authority to	
202:24	decide not to re-license a doctor?	
203:01 - 203:04	<b>Knittle, Robert 08-27-2020 (00:00:10)</b>	VM31.115
203:1	A. It would have to be proven through the	
203:2	complaint process for that to occur. We	
203:3	couldn't just randomly say, "Well, we don't	
203:4	think we're gonna give you your license back."	
203:05 - 204:01	<b>Knittle, Robert 08-27-2020 (00:01:20)</b>	VM31.116
203:5	Q. So if a doctor/licensee went through	
203:6	the disciplinary process and was found to have	
203:7	engaged in diversion of controlled substances,	
203:8	the Board of Medicine would have the authority	
203:9	to decide not to relicense a doctor at that	

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203:10 point.

203:11 A. It would be a revocation of his

203:12 license with the -- with the possibility that

203:13 he would not be able to renew again.

203:14 Q. What is the -- what information does

203:15 the Board of Medicine look at when it decides

203:16 whether or not to license a doctor?

203:17 A. We would look at -- there's a series

203:18 of questions that the physician must answer -

203:19 I think there's 12 or 15 of them - that has to

203:20 do with their mental fitness, their physical

203:21 fitness, any issues with possible addictions

203:22 themselves, any court issues or legal issues

203:23 that may affect their practice.

203:24 And there's a -- there's a list

204:1 of those on the page for the renewal section.

Defendants' Affirmatives = 00:57:58

Defendants' Completeness = 00:02:27

Plaintiffs' Completeness = 00:31:49

**Total Time = 01:32:14**